Town of North Andover PLANNING BOARD

John Simons, Chairman Lynne Rudnicki Michael Colantoni



David Kellogg Lora McSherry Peter Boynton

Tuesday March 17, 2015 @ 7 p.m. Town Hall, 120 Main Street, North Andover, MA 01845

- 1 Present: J. Simons, M. Colantoni, L. Rudnicki, D. Kellogg, P. Boynton, L. McSherry
- Absent:
- 3 Staff Present: J. Enright, B. Wolstromer

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J. Simons, Chairman: The planning board meeting for Tuesday, March 17, 2015 was called to order at 7 p.m.

6 7

BOND RELEASE:

- 8 Walnut Ridge (Crickett Lane Extension): Anthony Mesiti requests a surety bond reduction.
- 9 <u>J. Enright</u>: The town is holding a surety bond on this 11 lot subdivision which was approved in 1999. There has
- been a release to date of approximately \$72K. The applicant is requesting a reduction, which the DPW is
- supporting. The DPW recommends holding a remaining amount of \$16,600. The street has not been accepted yet.
- 12 <u>J. Simons</u>: Is the request for release for the specific amount? Is this a reduction of the surety bond, not a cash
- bond? Do you and the DPW support the request?
- 14 <u>J. Enright</u>: Yes, I support it and I have a letter from Tim Willett supporting the reduction. The applicant was going
- to pursue street acceptance at Annual Town Meeting; however, there is not enough time to accomplish that.
- MOTION: L. Rudnicki makes a motion to reduce the surety bond to \$16,600 for Crickett Lane Extension also
- known as Walnut Ridge. Motion was seconded by D. Kellogg. Vote was 6-0, unanimous in favor.

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19 **ANR**:

- 20 <u>Summer Street #59 & 75</u>: Applicant Herrick Development, LLC is seeking a lot line adjustment.
- 21 <u>J. Enright</u>: This is a form A, the dotted line shown creates Parcel A, noted as a non-buildable lot. As I understand
- 22 it, this parcel is being created and then sold to the owner of 75 Summer Street.
- 23 <u>C. Herrick</u>: Correct, it is part of a field that the neighbor maintained for years and she wants it back.
- J. Simons: The cleanest way to do it is to take it out of one lot and put it in the other lot rather than isolate it.
- 25 C. Herrick: I have a deed stating what is moving to 75 Summer Street. The new square footage is noted in bold.
- J. Simons: We need to see what's before and what's going to result. If you are creating 2R as a larger lot by
- 27 moving Parcel A into it then clearly explain what remains in 1R for future purposes.
- Board: General discussion on how to better illustrate the change to the lots.
- 29 J. Simons: We'll authorize the Planner to sign it, but with the minor changes discussed, so that it's clear. You'll
- 30 have to clean it up a bit.
- 31 **MOTION**: A motion was made by L. Rudnicki to approve the interim Town Planner to execute the ANR
- 32 provided they make the adjustments to the locus and the plan. D. Kellogg seconded the motion. The vote was 6-0,
- 33 unanimous in favor.

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- 35 <u>Boxford Street Map 105C Lot 22</u>: Applicant Messina Development Corp. is seeking endorsement for the creation
- of two new lots.
- 37 J. Enright: This is an ANR for Boxford Street. Phil Christiansen will represent the applicant Messina
- 38 Development.
- 39 P. Christiansen: This creates 2 lots on Boxford St. We have the adequate frontage and area, the wetlands have
- 40 been delineated and approved and an ORAD issued by Conservation for the wetlands, so the contiguous buildable
- 41 area is accurate.
- 42 <u>J. Simons</u>: Is that stub piece (Map 205) in the front a separate property entirely?
- P. Christiansen: Yes, Map 105 is separate.
- 44 <u>J. Simons</u>: How big are lots 1 & 2?

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- 45 P. Christiansen: 87,000 sq. ft.
- J. Simons: They have the CBA, the frontage? Residual lot is how large? 46
- 47 P. Christiansen: The remaining land in the back is 18 acres.
- J. Simons: You haven't boxed yourself in to create a wetland crossing or anything like that? 48
- 49 P. Christiansen: No, a road will go in farther down the street to the land in back.
- 50 D. Kellogg: Is there buildable land in the back?
- 51 P. Christiansen: We will be bringing in a subdivision/PRD for the back shortly.
- 52 **MOTION**: A motion was made by D. Kellogg for the interim planner to approve the creation of two new lots on
- 53 Boxford St, Map Lot 105C Lot 22. L. Rudnicki seconded the motion. The vote was 6-0, unanimous in favor. 54

PUBLIC HEARINGS

- 56 CONTINUED: 1046 Great Pond Road "Rudick Estates": Application for Definitive Subdivision to divide one lot 57 into three lots, relocate one existing home on-site, and remove one structure.
- J. Enright: This applicant has filed both a Definitive Subdivision plan and a Watershed Special Permit and there 58
- 59 have been ongoing discussions with the applicant and the down gradient abutter. The Public Hearing is still open
- 60 for both. We have prepared draft Decisions for each and John Smolak, attorney for the applicant, is here to update
- 61 you on the drainage situation. L. Eggleston has reviewed and approved the Plans. J. Hughes, Conservation
- Administrator, has been kept informed of the drainage design and is satisfied with the design and review that has 62
- 63 been completed.

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- 64 J. Smolak: There are no changes in the Definitive Subdivision Plan, the only change is the stormwater
- 65 management system with respect to the existing drainage along Great Pond Road. As a result of the change in the
- drainage, we filed the WSP because work is being undertaken in both the Non-Discharge and the Non-66
- 67 Disturbance Zones to the wetland requiring stormwater management and Special Permit.
- 68 P. Christiansen: As you recall, the southerly neighbor (Paolino), was concerned about drainage from the proposed
- subdivision onto his property. We designed a system to divert the water totally away from Paolino's property. We 69
- 70 show a new line constructed from the catch basin in Great Pond Road, going thru the hatched area on the plan.
- 71 Along the pipeline will be an area where we will put in a perforated pipe and stone underground to allow some of
- 72 the groundwater to infiltrate there. That was suggested by Lisa Eggleston so that Conservation would be pleased
- 73 the ground water would still be flowing toward the wetland down below. When there's too much water for the
- 74 infiltration area to pick it up, the pipe continues down to the drain-manhole 2, there is a catch basin top on that to
- 75 pick up some drainage from the site and then it drains down to the back of the property to a level spreader which is
- 76 approx. 450 ft. from the lake. Additionally, at the top of the plan, in the large cross hatched area, all the drainage
- 77 that comes from the driveway in that little area of upland will drain into an infiltration basin. This allows the water
- 78 to go into the ground rather than thru pipes, gets into the groundwater then flows south eliminating direct surface
- 79
- discharge of water to the neighbor's property. We will also provide a drainage easement for the Town to go from
- 80 the catch basin in the street to drain manhole-1, as requested by the DPW.
- 81 J. Enright: Can you speak to the viability of the wetland?
- 82 P. Christiansen: There's a fairly good sized drainage basin for the wetland to the south. We are diverting at most,
- 83 5% of the surface water that goes toward it. The groundwater will be flowing toward the wetland not depriving it
- 84 of water; it's a balancing act between managing the surface water problems and not allowing the wetland to dry
- 85
- 86 L. Rudnicki: Is there much maintenance on this?
- 87 P. Christiansen: Not a lot. In drain manhole-1 there will be a snout type oil, grease trap and deep sump. The
- 88 infiltration from the perforated pipe is buried, and the infiltration ponding area is normal yard maintenance.

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- 89 <u>L. Rudnicki</u>: Which property will be responsible for maintaining the deep sump? Is this clear on an O & M plan
- 90 because we are dividing the property?
- 91 <u>P. Christiansen:</u> There is a homeowners association on the property.
- 92 <u>J. Simons</u>: Let's make sure when we go through the decision we address that.
- 93 <u>P. Christiansen</u>: This is a special permit for the drainage. This drainage is not on the Definitive plan. When we did
- 94 the Definitive plan we showed existing conditions. We didn't show the revised drainage.
- 95 <u>J. Enright</u>: I included those plans on the Definitive Decision, referencing them both on the Definitive Decision,
- 96 tying them together.
- 97 P. Boynton: Does this redirection change the amount of water that eventually finds its way into the lake?
- 98 P. Christiansen: No it does not.
- 99 J. Enright: And, it provides additional treatment.
- 100 P. Christiansen: Yes, it cleans it up a bit more.
- J. Simons: Can you refresh us as to what we are approving. It's not your typical subdivision?
- P. Christiansen: There are presently 4 houses on the property. The owner intends to demolish or remove one home
- entirely from the property and the L-shaped house will be moved from that location to the lot at the top of the
- property for a total of three lots and three houses. The proposed roadway (references land court plan)
- encompasses a good deal of the driveway for the first house. We are not intending to build any roadway here.
- 106 <u>J. Enright</u>: The only driveway construction is for the new house?
- 107 <u>P. Christiansen</u>: Yes, there will be a new driveway off of Great Pond Road for the new house and some of the
- driveway on site will be removed that is no longer needed.
- J. Simons: In the end, there were 4 houses, you've reduced it to 3 and you are moving one of the three houses.
- We have to make sure when we do our waivers, we do the waiver against the roadway because we don't want the
- roadway constructed. Are there any questions or comments from the audience before we close the public hearing?
- 112 Carl Goodman: Attorney representing the abutter (Paolino) to the south. We have been working closely with the
- project developer, his attorney and engineer, as well as our own engineer. We are satisfied with this proposal that
- it meets the objectives of the developer with the exception that in the Subdivision Plan, Sheet 4 which shows
- proposed conditions was not updated to reflect the revised drainage shown on the Drainage Plans for Special
- Permit. We ask that before the Subdivision Plan is endorsed, that a revised sheet 4, reflecting the actual drainage
- as shown on the drainage plans be substituted.
- 118 **MOTION:** A motion was made by L. McSherry to close the public hearing for the Watershed Special Permit at
- 119 1046 Great Pond Road "Rudick Estates". The motion was seconded by D. Kellogg. The vote was unanimous in
- 120 favor, 6-0.
- 121 **MOTION:** A motion was made by L. McSherry to close the public hearing for the Definitive Subdivision 1046
- Great Pond Road "Rudick Estates". The motion was seconded by D. Kellogg. The vote was unanimous in favor, 6-0.

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- 125 MOTION: L. Rudnicki motioned to approve the Definitive Subdivision for 1046 Great Pond Road "Rudick
- Place" as amended. Motion was seconded by D. Kellogg. The vote was unanimous 5-0.

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MOTION: L. Rudnicki motioned to approve the Watershed Special Permit for 1046 Great Pond Road "Rudick Place" as amended. Motion was seconded by Lora McSherry. The vote was unanimous 5-0.

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DISCUSSIONS:

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Peter Boynton

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- 132 Wheelabrator, Scott Emerson: Discussion request with the Planning Board regarding clarification of a condition
- 133 relating to frequency of testing written in a minor modification Notice of Decision approved in December 2004.
- 134 J. Enright: In 2004, there was a condition in the Notice of Decision, that the emissions dioxin testing could be
- 135 revisited based on testing results. S. Emerson is here to present testing results.
- 136 S. Emerson, Wheelabrator Plant Manager: Reviewed conditions referenced in the Site Plan Review Decision from
- August 1998, the minor modification awarded in 2004, graphs of the comprehensive testing results, and the 137
- 138 impacts of the air modeling to the community. The state requires us to study the effect of those emissions, so we
- 139 model using the EPA standards. In the minor modification (pg. 2) it states, "If at any time in the future, the dioxin
- 140 for any emissions testing exceeds 7 nanograms per dscm, the applicant must submit test results every quarter
- 141 (which is where we are now), however, the applicant may petition the Planning Board who reserves the right to
- 142 amend this condition and allow less frequent testing if the test results reveal levels of dioxin that are at or below 7
- nanograms per dscm.". This chart shows over 38 tests over the last four, almost five years, the emissions 143
- 144 registered below 5. We are asking the Planning Board to revisit the required frequency of testing. Explained in
- 145 detail the state testing requirements. We have 15 years of consistency. The Board reserved the right to amend this
- 146 Decision and we are requesting to go to the MassDEP required testing standards.
- 147 J. Simons: The Mass requirement is every 9 months and didn't we outline every 9 months in the Decision based on
- 148 test results? Don't you have the right to do that now?
- 149 S. Emerson: Yes, We had one reading over 7 which triggered us to return to quarterly results which we've done
- 150 for four to five years.
- 151 J. Simons: You've been well under and within the limits for 5 years?
- 152 P. Boynton: What caused your samples to consistently bottom out? That's an interesting change in your data?
- 153 S. Emerson: When we operate the boilers it's a fabric filter. We change the fabric filters, we dry clean them now
- 154 and we don't add water to the units.
- 155 L. McSherry: What caused the reading of 10?
- 156 S Emerson: We are measuring nanograms per dscm. We are literally counting molecules from these samples and
- occasionally you can get an odd reading. We don't really know why this happens. 157
- 158 J. Simon: It looks like it was obviously an anomaly. Earlier in time it was probably under 7 prior to that. You
- have implemented some positive changes that have dramatically reduced the readings. Your practices have 159
- 160 resulted in consistency. Your primary regulator is the state, correct?
- 161 S. Emerson: Yes. Every 9 months we do it for the state and the town. Back in 1999, the reason for the condition
- 162 was that we didn't have any data or the equipment yet. We now have a lot of data.
- 163 L. Rudnicki: Are the standards still 7?
- 164 S. Emerson: Yes, the state is stricter than the EPA and the state hasn't changed their standards.
- 165 L. McSherry: This is a discussion. The problem with the Decision is they'll have to come back to repetition.
- 166 They're going to have to come back.
- 167 J. Enright: Do you require to a Modification again or can this be done as an insubstantial change?
- 168 J. Simons: We did make a change in 2004 – "if you go over 7 this is what happens". The question is do we handle
- 169 this formally? I prefer to do it formally, due to transparency. It's not a complicated procedure. Work together to
- 170 craft the appropriate language, maybe you defer to the MassDEP. We are acknowledging that you have been
- compliant for a long period of time. 171
- 172 L. Rudnicki: Do we need a new Notice of Decision and formal hearing? Whether we change a Decision or we
- 173 make a determination, I would like to do it so that anyone interested would have notice of it.
- J. Simons: We will do it at a Planning Board meeting. 174
- 175 L. McSherry: Will Wheelabrator continue to display results in the library?

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- 176 S. Emerson: Yes.
- 177 <u>P. Boynton</u>: Who performs your testing?
- 178 <u>S. Emerson</u>: We contract it out to an independent company.
- 179 <u>J. Enright</u>: Wheelabrator would also like to amend the format of the test result submissions to the Town.
- 180 <u>S. Emerson</u>: We have been submitting 2 copies of test data (200 pages) to the Town Manager's office, the Board
- of Health and the Town's consultant who is reviewing them. May we request that all this information is conveyed
- electronically in the future?
- 183 J. Simons: That is fine.
- J. Enright: We will document an Insubstantial Change to allow the submission of the test data and they should file
- for a Modification to the Site Plan Review Special Permit.

187 MISCELLANEOUS

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- 188 P. Boynton: The Watershed Protection District was created in the mid-80s and is to protect the lake and this body
- is the SPGA. How do we know if this is working? There is a record of the "treated water" but what's happening to
- our raw water? Can we ask the Water Dept. to come in and show us trends over time?
- Board: General consensus that the DPW Director should be invited to a meeting after the Annual Town Meeting
- to discuss the matter.

MINUTES APPROVAL

- 195 MOTION: Lynn Rudnicki motioned to approve the March 3, 2015 meeting minutes as amended. Motion
- seconded by D. Kellogg. The vote was 6-0, unanimous in favor.

ADJOURNMENT

MOTION: Lynne Rudnicki motioned to adjourn the meeting. The motion was seconded by David Kellogg. The vote was 6-0, unanimous in favor. Meeting adjourned @ 8:20 p.m.

202 MEETING MATERIALS:

- 203 Meeting Agenda 3/17/2015; Walnut Ridge (Cricket Lane Extension): Walnut Ridge Subdivision-Tim Willet
- 204 Recommendation for Bond Reduction Memo 2/27/2015, Walnut Ridge Surety Bond, Walnut Ridge Plan Cover
- 205 Page; Boxford Street: Form A Boxford Street Map 105C Lot 22-Application, Form A Boxford Street Map 105C
- Lot 22 Locus, Form A plan Boxford Street Map 105C Lot 22 Plan; #59 & 75 Summer Street: #59 & 75 Summer
- Street Form A Lot 105C Lot 22 Application, #59 & 75 Summer Street Form A Plan, 2009 Form A Plan 16084;
- 208 <u>1046 Great Pond Road:</u> 150316 146 GPR 14009 stream stats, 150316 1046 GPR DRAIN SHEET 1, 150316 1046
- 209 GPR DRAIN SHEET 2, 150316 1046 GPR DRAIN SHEET 3, 150316 1046 GPR DRAIN SHEET 4, 150316
- 210 1046 GPR Hydro CAD Diagram, 150316 1046 GPR Hydro CAD Report, 150316 smaller drain area, 150316 1046
- Watershed Subdivision Plans Rudick Place, 150317 1046 Watershed SP Final Rudick, 150317 Def. Subdivision
- Rudick Place; Wheelabrator: Wheelabrator Minor Modification 041208, Dioxin Results 2010-2014, Dioxin
- Ambient Impact Chart (A), Dioxin Ambient Impact Chart (B); DRAFT Meeting Minutes March 3, 2015

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